Policy and implementation challenges for addressing the double burden of malnutrition among children and adolescents in low- and middle-income countries

> Edward A. Frongillo, Jr., Ph.D. Department of Health Promotion, Education, and Behavior



# Simultaneously addressing under- and over-nutrition

- "There seems to be ample evidence to suggest that many of the food stamp recipients suffer not from nutritional lack but from nutritional overeating and overweight.
- Instead of receiving an incentive to purchase foods, the obese ought to face some sort of controls or penalties to restrict their purchase of certain obesity-producing foods."

# Food Support Program

- Provided very poor rural households with food or cash transfers in Mexico
- Aimed to lower poverty, increase food intake and nutrition, and improve dietary and health practices
- Compared with control arm, over 23 months, program increased women's weight in:
  - Food basket arm by 0.55 kg
  - Cash arm by 0.42 kg
- Greatest effect in already obese women:
  - Food basket arm by 0.98 kg
  - Cash arm by 0.67 kg

Leroy et al. (2013)

# Food-Assisted Maternal and Child Health and Nutrition Program

- Aimed to reduce childhood undernutrition in Guatemala
- Implemented in area with a high overweight and obesity
- Changed food choices by providing food resources and new knowledge and skills related to health and food while reinforcing existing knowledge and beliefs
- Increased women's weight in perinatal period
  - In arm receiving family food ration and corn-soy blend as individual ration, effect of ~0.6 kg at 24 mo postpartum
  - Positive relation between size of family ration and impact on women's weight

Jensen et al. (2016), Leroy et al. (2019)

# Discouraged, food insecure, and overweight Costa Rican women

**Intensive arm compared to non-intensive arm** at 6 mo:

- Reduced overweight more
  - Lost 1.65 kg more (a total of 2.44 Kg)
  - Reduced obesity prevalence by 12.6 percentage points
  - Reduced waist circumference 2.21 cm more
- Reduced food insecurity 1.35 units more
- Increased psychological empowerment 3.82 units more
- Increased contribution to household support 18% more
- Found a job 21% more (38% of women found a job)
- Used the employability and women's offices more
- Had greater favorable changes in food consumption Martinez-Jaikel et al., 2016, 2020

### Schools as Delivery Platform

#### School meal programs

- Provide food and promote attendance
- Offer vehicle for fortification (e.g., preventing anemia in Uganda)
- Potential for harm of children, families, and schools if poorly targeted and delivered (Fram and Frongillo, 2018, 2021)
- Menu modifications can introduce locally grown foods for diet diversity (e.g., Brazil)
- Mexico banned sugar-sweetened beverages in schools and increased the availability of water
- Schools can provide supplements, particularly iron
- Peru used school settings to encourage visits to health centers for weekly iron and folic acid supplements, reaching adolescents who were out of school (India and Ghana with similar programs)

#### **Education for Better Nutrition**

- Focus of nutrition in school curricula
  - Choice architecture
  - Dietary diversity
- Few schools include education of caregiving role that most students will have as young adults
  - Life Lab in Southampton piloting program
- School gardens potentially could convey practical knowledge, but impact depends on
  - Appropriate education linked to gardens
  - Training for teachers (often lacking)
  - Some evidence for conveying knowledge but less for influencing dietary habits

#### Markets and Regulation

- Taxes on sugar-sweetened beverages reduce consumption (e.g., Mexico), with impacts generally larger among those with
  - Lower disposable income, reflecting a greater sensitivity to price
  - Less established patterns of consumption, thus adolescents
- Front of package labeling and advertisement restrictions generally effective (e.g., Chile), but little age-specific evidence
- Manipulating prices through subsidies on nutritious foods can shift diets, but few cost-effective vehicles or scaled programs

#### **Social Protection**

- Social safety net programs support families
  - Impact on diets and child nutrition regularly assessed
  - Food Stamp Program improved learning in elementary school girls without weight gain (Frongillo et al., 2006)
- Diets follow regular patterns in demand analysis
  - Food expenditures increase with a shift towards healthy diets
  - Risk of obesity in some settings
- Adolescents seldom targeted (exception: South Africa's Child Support Grant), and impact on adolescents seldom assessed
- Safety nets motivate schooling and delay pregnancy: Bangladesh's Female Secondary Stipend
  - Early conditional cash transfer program
  - Explicitly targeted to adolescent girls
  - Increased years of schooling by 1.2 years
  - Delayed marriage less than half that
  - Increased age at first birth ~0.4 years

### Social Interaction: Social media two-edged sword

- Influences dietary choices, body image, and psychological wellbeing through
  - Advertising and marketing to adolescents
  - Subsequent peer interactions through social network
- Same processes underpin e-health and m-health interventions for overweight and obese adolescents; most focus on management than on prevention
- Media can mobilize political and consumer power of adolescents, for example, Bhalo Khabo Bhalo Thakbo (Eat Well Live Well)
  - Social media campaign led by adolescents
  - Supported by over 5 million people in Bangladesh
  - Promotes individual responsibility: supporters take pledge to buy and eat more healthy food
  - Has system-level goal to change how food is produced, manufactured, and sold

# Social Interaction--Common Feature of Adolescent Diets

- Nutritious foods insufficiently accessible
- Unhealthy foods inexpensive and appealing
- How these impact adolescent food choice differs by context
- Autonomy and agency of adolescents differs with traditional, mixed, and modern diets

Neufeld et al., Lancet, 2021

#### Adolescent Food Choices in Ghana

- Conceptualized healthy and unhealthy food as food safety, functional aspects of health, and cultural habits and practices
- Informed by food guidance and opinions in social networks
- Portion sizes conceptualized as moderation and having balance
- Ate different portions in different settings or situations (e.g., home, school, and community)
- Reasons for changing amounts eaten mostly due to seeking social acceptance or keeping up appearances
- Exercised some autonomy in food choice within the constraints of their environments (e.g., home vs. school)

Rampalli, University of South Carolina, 2021

### Metaphors -- Obesity as:

- 1. Sinful behavior (e.g., sloth, gluttony)
- 2. Disability
- 3. Eating disorder
- 4. Food addiction
- 5. Time crunch
- 6. Industry manipulation
- 7. Toxic food environment

# Policy stakeholders in Tamil Nadu, India

- Nutrition-related policies not oriented to addressing the double burden of malnutrition
- Wide variation within the frame of nutritionrelated NCDs
- Three challenges evident:
  - Issue not yet a priority or urgent
  - Little coherence about what to prioritize and why, how, and for whom to reduce nutrition-related NCDs
  - Lack of convergence from stakeholder disciplines and agencies to work across sectors to reduce nutrition-related NCDs.

Constantinides et al., 2020

#### Knowledge Gaps Begin with Basic Data

- Adolescent nutritional problems invisible without established targets or standardized data collection systems to inform action
  - No DHS equivalent with regular assessment of adolescent nutrition
  - WHO Global School-Based Student Health Survey of schoolgoing adolescents
  - Gallup World Poll (15+ years)
  - MICS introduces a new survey venue for school-age children and adolescents
  - Others (see Hargreaves et al., 2021)
- Given their autonomy, assessing diets of many adolescents difficult
  - Potential innovations using machine learning and social media



- Lack of dietary data in many countries
  - Some assess full diet quantitatively
  - Some others assess full or select foods semi-quantitatively
  - Yet some others have no data
- Globally accepted set of measures and indicators of healthy diets only now being developed

Neufeld et al., Lancet, 2021

#### Summary

- Simultaneously addressing under- and over-nutrition requires
  - In-depth understanding of children and adolescents being targeted to know root causes, needs, and what actions could work sustainably
  - Careful formative research, design, implementation, and evaluation of proposed actions
- In contrast to undernutrition, societal and policy stakeholder framing and consensus about nutritionrelated NCDs nascent in most countries
- Lack of data (and data systems) on diets (and physical activity) of school-age children and adolescents and what actions work